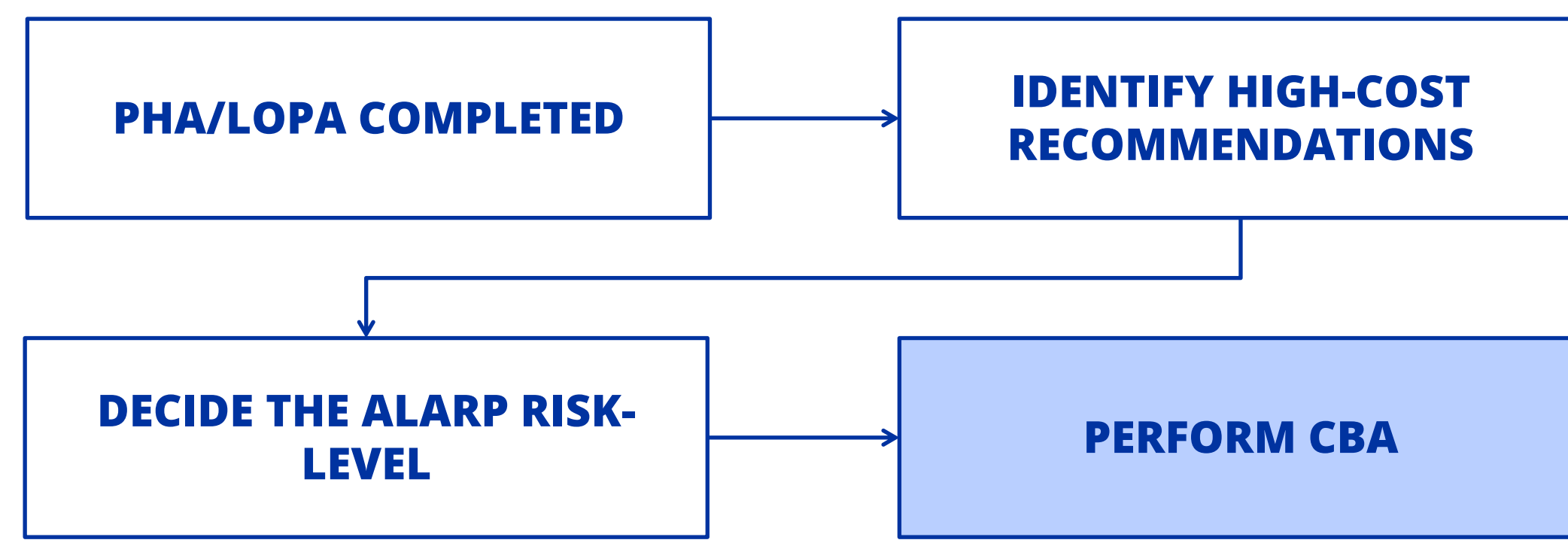


COST BENEFIT ANALYSIS TO WIELD OR TO YIELD THIS DOUBLE-EDGED SWORD

PRACTICAL APPROACH



GUIDELINES AND CONSIDERATIONS

CBA cannot be used to argue against implementing a relevant good practice: CBA cannot be used to argue against the implementation of relevant good practice, unless the alternative measures are demonstrated unequivocally to be at least as effective as statutory duties

CBA cannot be used to argue against statutory duties: CBA cannot substitute compliance requirements with safety regulations

CBA cannot be used to justify what is evidently poor engineering: CBA is not recommended when the engineering of a process or mechanical assembly is questionable wherein the combination of discrete hazards cannot be foreseen and the decision-making process on risk reduction action is less straightforward, mostly unreliable.

CBA cannot be used to justify risks that are intolerable: CBA can help make an informed choice between risk reduction options and not replace or undermine safeguards. The depth of analysis should be fit for purpose, i.e., more rigour is required where the risk is higher or the consequences themselves are great (e.g., multiple fatalities).

PRECURSORS TO CBA AND COMPONENTS

Data Collection	Scenario (Re)Evaluation	Validating ECs and CMs	Recs re-definition	C _{AAC}	C _{AS}	T	D	F _{Wout} /F _{With}
Identification of key Recs	Thoroughly (re)evaluating hazard	Validating accuracy of ECs/CMs	Re-defining Recs to match ALARP risk level	Cost of accident	Cost of Additional Safeguards	Life of Protection	Disproportion Factor	Frequency Comparison
Recognize ALARP risk level required	Validating IEs, Safeguards as IPLs and Risk Scoring	Re-scoring mitigated frequencies	De-scoping Recs where CBA is not applicable	<i>Consequence level and its associated monetary equivalent value</i>	<i>Monetary value/cost of implementing additional Safeguards</i>	<i>Estimated service life of proposed mitigations</i>	<i>Factors for a given risk (Higher the risk, higher the degree of disproportion)</i>	<i>Frequency without Safeguards / Frequency with additional Safeguards</i>
Cost estimation data available								

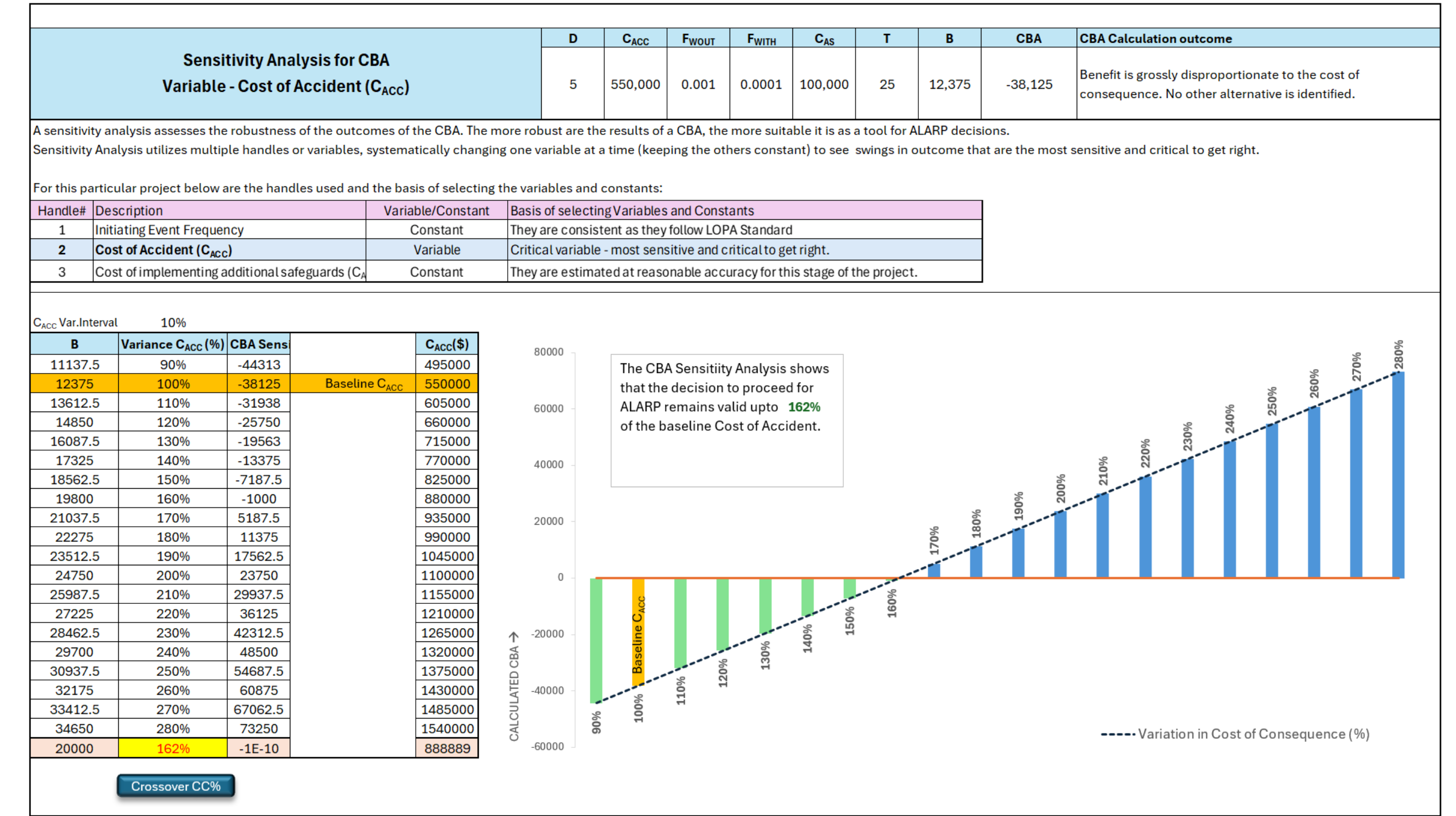
PITFALLS

Valuing intangibles and the uncertainty in forecasting: Assigning monetary values to aspects such as health, safety, or environmental quality proves difficult and subjective. Additionally, forecasting future costs and benefits is prone to error due to unpredictable technological changes, market shifts, and inflation, often leading to incomplete or misleading analyses.

Bias and manipulation: Practitioners may unintentionally or deliberately understate costs and overstate benefits to favour a project. Short timeframes can obscure long-term impacts, and mistakes like double-counting benefits can distort results.

Overuse/Misuse of ECs/CMs: In organisations with very conservative risk criteria, analysts may excessively rely on CMs and ECs to artificially lower risk scores.

SENSITIVITY



CASE STUDY

ID	Plant	Scenario	Consequences	M	S	UL	UR	Safeguards	ML	MR	Recommendation	PL	PR	Justification for CM Applicability	ML1	MR1	Recommendation (Level 1)	PL1	PR1	CBA Req. based on RR	Cost MMUSD (+/-40%)	CBA Outcome (Implement / Sign SWFRR)	Recommendation (Level 2)	PL2	PR2	CBA Req. based on RR	Cost MMUSD (+/-40%)	CBA Outcome (Implement / Sign SWFRR)
39	UTY	Failure of the BV in TK-3811 not breaking vacuum created in a tank during the pump out of the tank leading to low pressure in the tank and loss of containment	Collapse of the tank resulting in release of hydrochloric acid to the surrounding area causing personnel burn injury and possible lost workday	1	3		2	Note: BV is replaced within 8 hours when taken out for maintenance and spare is installed. IPL Type: Non-IPL: Not tested/documentated Breather valve for TK-3811. (Note: BV-3811 is 4" in size and bigger than other hydrochloric acid tanks) IPL Type: Non-IPL: Not capable/big enough Typical safeguards for loss of containment (see Table C.2) PM of the breather valves BV-3811 every 3 years as per existing strategy IPL Type: Non-IPL: Not tested/documentated The pressure of the tank (TK-3811) is not equalized with the pressure of the other hydrochloric acid tanks. No additional relief is available IPL Type: Non-IPL: Not capable/big enough	3	2	S 16. Require respirators as part of the PPE for hydrochloric acid unloading SOP and other SOPs and for maintenance activities (SMPs) in the area. Confirm with the industrial hygiene specialist for the exact cartridge type. RRF: 10 S 17. Install a PV or a second BV to break the vacuum. PII recommends to accept the risk as per the industry practice instead of implementing this recommendation. RRF: 10 S 22. The dikes, pits, trenches, and culverts that are in contact with hydrochloric acid or caustic are periodically inspected by the civil engineer but the actions are not being followed through. Develop a management system with enforcement to ensure follow through on any repairs and correction of any findings. RRF: 10	4	3	Probability of Vessel Rupture (Pvr) = 1 (low pressure during pump out below the design pressure on vacuum) Probability of ignition (Pi) = NA (not fire scenario) Probability of Personnel Fatality (Pf) = 1 (since it is part of the consequence severity selection) Probability of a Hazardous Atmosphere (Pha) = NA (since it is part of the consequence severity selection) Probability of Personnel Presence (Pp) = 1 (Many alarms will draw workers into area, but the event happens so quickly, the operators will not have time to enter the hazardous area.) Time at Risk (Ptr) = NA (not applicable since nothing is unique to a mode of operation) Campaign Enabling (Pc) = NA (same as Ptr. Since no change in raw materials (chemicals, concentrations, rates, quantities), catalysts, final products, operating conditions and/or process configuration (e.g., recycle vs. non-recycle mode of operation), and these differences do not result in non-uniform risk	3	2	S 17. Install a PV or a second BV to break the vacuum. RRF: 10	4	3	NO This recommendation is necessary to reach minor risk, so CBA is not applicable	1,500,000	Benefit is grossly disproportionate to the cost of consequence. If no other alternative identified then seek approval for SWFRR	S 16. Require respirators as part of the PPE for hydrochloric acid unloading SOP and other SOPs and for maintenance activities (SMPs) in the area. Confirm with the industrial hygiene specialist for the exact cartridge type. RRF: 10 OR S 22. The dikes, pits, trenches, and culverts that are in contact with hydrochloric acid or caustic are periodically inspected by the civil engineer but the actions are not being followed through. Develop a management system with enforcement to ensure follow through on any repairs and correction of any findings. RRF: 10	5	4	YES This recommendation is necessary to reach insignificant risk from minor risk, so CBA is applicable	100,000	Benefit is grossly disproportionate to the cost of consequence. If no other alternative identified then seek approval for SWFRR.
41C 42C	UTY	High pressure and Temperature due to Wrong chemical tanker (such as HCl) connected and unloaded in NaOH tank leading to loss of containment	Rupture of the tank and the vent tank due to chemical reaction and high pressure resulting in exposure of personnel to caustic with potential for multiple injuries or fatality	1	2		1	Goose neck vent to atmosphere IPL Type: Non-IPL: Not capable/big enough Typical safeguards for loss of containment (see Table C.2) Sampling of the material (in a glass bottle that can visually confirm the material) in the truck and verify COA and awaiting the result (as sometimes the quality of the material is not on-spec) before connecting the tanker and unloading IPL Type: Human response PFOD: 1E-1 Caustic truck comes with its own hose, while hydrochloric acid hoses are supplied by the plant IPL Type: Non-IPL: Not independent	3	2	S 19. Install a bigger relief system such as a Relief hatch on all the hydrochloric acid Tanks (TK-811/1811/3811) and for the caustic tanks (TK-810/3810) manways or any alternate design to relieve the sudden surge of pressure. RRF: 100 S 20. Add a procedure step where operator vents the pump suction before pumping is started that would help him notice if any caustic is reacting with the acid between the pump suction valve and the pump, to warn that caustic is being pumped into the acid tank. RRF: 10 S 21. Provide an alternate confirmation for the chemical to be unloaded that utilizes the QR code of the SDS on the truck and checks it against the QR code on the flange before hooking up the truck to the flange/hose. RRF: 10 S 22. The dikes, pits, trenches, and culverts that are in contact with hydrochloric acid or caustic are periodically inspected by the civil engineer but the actions are not being followed through. Develop a management system with enforcement to ensure follow through on any repairs and correction of any findings. RRF: 10	6	4	Probability of Vessel Rupture (Pvr) = 1 (pressure can exceed 2x DP in case of wrong chemical unloaded) Probability of ignition (Pi) = NA (not fire scenario) Probability of Personnel Fatality (Pf) = 1 (since it is part of the consequence severity selection) Probability of a Hazardous Atmosphere (Pha) = NA (since it is part of the consequence severity selection) Probability of Personnel Presence (Pp) = 1 (Many alarms will draw workers into area, but the event happens so quickly, the operators will not have time to enter the hazardous area.) Time at Risk (Ptr) = NA (not applicable since nothing is unique to a mode of operation) Campaign Enabling (Pc) = NA (same as Ptr. Since no change in raw materials (chemicals, concentrations, rates, quantities), catalysts, final products, operating conditions and/or process configuration (e.g., recycle vs. non-recycle mode of operation), and these differences do not result in non-uniform risk	3	2	SR 29. Add a procedure step where operator vents the pump suction before pumping is started that would help him notice if any acid is reacting with the caustic between the pump suction valve and the pump, to warn that acid is being pumped into the acid tank. RRF: 10 S 21. Provide an alternate confirmation for the chemical to be unloaded that utilizes the QR code of the SDS on the truck and checks it against the QR code on the flange before hooking up the truck to the flange/hose. RRF: 10	5	3	NO This recommendation is necessary to reach minor risk, so CBA is not applicable	10,000	Benefit is higher than cost of consequence. Consider to implement the proposed additional protection layer(s)	S 19. Install a bigger relief system such as a Relief hatch on all the hydrochloric acid Tanks (TK-811/1811/3811) and for the caustic tanks (TK-810/3810) manways or any alternate design to relieve the sudden surge of pressure. RRF: 100	7	4	YES This recommendation is necessary to reach insignificant risk from minor risk, so CBA is applicable	1,500,000	Benefit is grossly disproportionate to the cost of consequence. If no other alternative identified then seek approval for SWFRR.
44A	UTY	Person falls in the SW inlet pit chamber or discharge pit due to Fatigue or tripping on rough surface leading to possible drowning	Possible drowning	1	2		2	Guard rail with toe boards IPL Type: Movement-limiting device, adjustable PFOD: 1E-1	4	2	S 28. Install a ladder in the SW pit chamber after the screen and in SW return pit, as an emergency escape feature (similar to the ladders available in the intake pit). RRF: 10	5	3	Probability of Vessel Rupture (Pvr) = NA (not a high pressure/loss of containment scenario) Probability of ignition (Pi) = NA (not fire scenario) Probability of Personnel Fatality (Pf) = 1 (since it is part of the consequence severity selection) Probability of a Hazardous Atmosphere (Pha) = NA (since it is part of the consequence severity selection) Probability of Personnel Presence (Pp) = 1 (Many alarms will draw workers into area, but the event happens so quickly, the operators will not have time to enter the hazardous area.) Time at Risk (Ptr) = NA (not applicable since nothing is unique to a mode of operation) Campaign Enabling (Pc) = NA (same as Ptr. Since no change in raw materials (chemicals, concentrations, rates, quantities), catalysts, final products, operating conditions and/or process configuration (e.g., recycle vs. non-recycle mode of operation), and these differences do not result in non-uniform risk	4	2	S 28. Install a ladder in the SW pit chamber after the screen and in SW return pit, as an emergency escape feature (similar to the ladders available in the intake pit). RRF: 10	5	3	NO This recommendation is necessary to reach minor risk, so CBA is not applicable	500,000	Benefit is higher than cost of consequence. Consider to implement the proposed additional protection layer(s)	SR30: Perhaps install a second ladder or pursue an IPL option suitable that provides an additional RRF: 10	6	4	YES This recommendation is necessary to reach insignificant risk from minor risk, so CBA is applicable	500,000	Benefit is grossly disproportionate to the cost of consequence. If no other alternative identified then seek approval for SWFRR.

